

COMMITTEES

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Draft Report of the Portfolio Committee on Women in the Presidency on its activities undertaken during the 5th Parliament (May 2014 – March 2019)

Key highlights

1. Committee's focus areas during the 5th Parliament

The Committee's focus for the Parliamentary term was on the economic empowerment of women in the country. To this end, the Committee engaged with several government departments as per its thematic approach and undertook joint oversights visits with the Portfolio Committee on Rural Development and Land Reform, Agriculture Forestry and Fisheries and Mineral Resources. In addition, the Committee also considered the Annual Performance Plans, Strategic Plans, Annual Reports and adoption of the Budgetary Review Recommendations Report of the Department of Women in the Presidency and the Commission for Gender Equality. The Committee held joint meetings with the Portfolio Committee on Police on the implementation of the Domestic Violence Act, 1998 and violence against women and children with the Department of Police and engaged with various stakeholders such as National Youth Development Agency, Cosatu, Rhodes University Student Representative Council, Prison Civil Rights Union (POPCRU), Civilian Secretariat for Police Services, CRL Rights Commission, Rape Crisis and the Women's Legal Centre.

2. Key areas for future work

During 5th Parliamentary term, the Committee engaged with its key stakeholders, namely; the Department of Women and the Commission for Gender Equality on their financial and programme performance. Astute oversight in this regard should continue. It was also briefed on issues impacting on the lives of women including gender transformation and incidents of violence and/abuse against women. Throughout these interactions and engagements, it was clear that programmes and initiatives for women are not adequately resourced and prioritised. It is thus imperative for the Committee in 2019 to look into gender-budgeting as well as gender mainstreaming and transformation. In addition, as a structure to take forward the advancement of women, the revival of the National Gender Machinery is an important area for the Committee to keep track of.

3. Key challenges emerging

Amongst the key challenges emerging for the Committee was issues relating to the late or non-submission of documentation by
entities reporting to it, in particular the Department of Women. This, in some instances, impacted on the quality of the
engagement and deliberations that the Committee was able to have.

- In addition, the Committee was often not included/consulted on legislation which impacted on its target group such as the Traditional Courts Bill. There is therefore a need for more conferral and engagement with other Committees.
- Changes to Parliamentary programme impacts directly on Committee programme resulting in postponement of meetings and objectives for a term not met.
- Unavailability of the Department of Women in the Presidency to brief the Committee.
- On the Committee's oversight with the PC on Rural Development and Land Reform, the Committee chairperson, Member and staff member travelled in a vehicle that had a tyre burst this occurred at night. The issue was brought to the attention of management in terms of Committee safety during oversight visits.
- The Department of Women in the Presidency tabled a revised APP for 2016/17 a month short of the end of the financial year. This had direct implications for the oversight by the Committee over the Department as targets were discarded, changed and merged. The Annual Report of the Department thus focussed on two APP's posing challenges for evaluation. The Committee had warned the Department in the previous financial year to desist from changing its APP at the end of the financial a month before submitting a new APP for the following financial year. The Department had previously submitted a revised APP in 2015/16 as well.
- The Committee found a disjuncture between what the Department had reported to the Committee during its quarterly briefings versus what the findings of the Auditor General of South Africa were and that of the Internal Audit and Risk Committee.
- Based on engagement with various government departments and or entities during oversight, it is quite evident the slow pace of progress with regards to gender mainstreaming least of all gender responsive budgeting. Moreover, even though progress has been made more needs to be done in terms of women and SMS levels particularly in certain sectors which are male dominated. Notwithstanding that, the oversight visits and engagement with the Office on the Status of Women situated in the Office of the Premier has indicated that certain provincial departments are performing poorly in terms of number of women in senior management positions. The achievement of the 2% target for the employment of persons with disabilities has also been found to be dismal. Gender Focal Points within Government departments are not having the desired impact due to their limitations in terms of roles and responsibilities the lack of decision making powers on account of the position renders them to largely HR related matters and awareness campaigns at set times of the year only.
- The Committee was alarmed having engaged with the Department of Basic Education in February 2017 to be informed that the Department indicated it had no access to the Sexual Offences Register. Given the number of cases related to abuse of children by educators and staff working it in schools the Committee raised it as a major concern. The Committee was reassured by the Department of Basic Education that was developing a draft policy to deal with the matter.
- The Commission for Gender Equality has reiterated based on its research reports, cases referred and legal clinics gender based violence requires more urgent. A lack of an overarching plan to deal with GBV in an integrated manner that involves government and civil society is urgently needed.

4. Recommendations

- Given that the issues affecting women are transversal, it is recommended that there is more integration between committees and more opportunities for conferral and joint deliberations are created.
- There is a need for stricter enforcement of Committee requirements, i.e. timeous submission of documentation.
- Strengthen relationship with other Committees particularly the Select Committee on Cooperative Affairs and Traditional Government and the Multi-Party Women's Caucus.
- Develop a mechanism in order to foster and strengthen relationships. Ensure that Committees undertake joint oversight visits where relevant and Departments/Entities to do joint briefings where relevant to avoid duplications.
- Even though the Committee inadvertently dealt with all of the thematic areas as per its Strategic Plan during the 6th Parliament, there are a few departments such as the Department of Science and Technology, Department of Trade and Industry and the Department of Small Business Development in which the Committee had not had ample time to engage with. Furthermore, follow-up of issues and recommendations of those Departments and entities the Committee had engaged with over the 5 years.
- The Committee had initial engagements with the Department of Trade and Industry, Economic Development and the Department of Small Business Development at the start of the 5th Parliament but it would be important to follow-up with these departments for further engagement as we enter the end of the MTSF cycle to assess how far government has come in promoting women in the economy and to determine progress insofar as women entrepreneurs are concerned. Not only would the Committee need to examine the number of women that benefitted from programmes offered by the aforementioned departments but also assess the funding disbursed in this period. This will be particularly useful, as the Department of Women in the Presidency has one of its key deliverables related to the evaluating Government's Nine Point Plan from a gendered perspective. Hence the findings from the work of the Department can be used as a basis for engaging with these departments.
- Follow-up of all outstanding issues that were noted for the Department of Women in the Presidency and the CGE during committee meetings and on oversight visits.
- Follow-up of all outstanding papers that were referred to the Committee for consideration and or report.

1. Introduction

The Committee report will focus at the Committee meetings, oversight visits undertaken by the Committee and papers referred to the Committee from 2014 - 2019.

2. Department/s and Entities falling within the committee's portfolio

Narrative on the department(s) and entities falling within the Committee's portfolio and if there were any changes during the term. Example of new entities being established and/or shifted from or to the Department; department being split and/or newly established.

a) Department of Women in the Presidency

Core mandate/strategic objectives

The purpose of the Department of Women (henceforth "the Department") is to lead, coordinate and oversee the transformation agenda on women's socioeconomic empowerment, rights and equality.

It derives its mandate from the Constitution and the presidential proclamation following the 2014 national elections. The mandate of the Department is to champion gender equality and the achievement of women's socioeconomic empowerment and rights.

The Department indicated that it is not mandated to deliver services directly to the public but works in partnership with other government departments, civil society and the private sector to promote the socio-economic empowerment of women.

b) Entities:

Name of Entity	Role of Entity
Commission	The background and context of CGE's work emanates from Section 181 of the Constitution (1996) and it is one of
for Gender	the Chapter 9 institutions which are independent entities for strengthening democracy. The CGE is therefore
Equality	required to report to the National Assembly at least once a year regarding the progress of carrying out its strategic objectives. Section 187 of the Constitution stipulates that the Commission should promote respect for gender equality, and protect and develop its attainment, as well as monitor, educate, lobby, advise and report on issues related to gender equality.
	In line with the CGE's obligation to strengthen constitutional democracy with a focus on the attainment of gender equality, the CGE has a legislative mandate and functions which include the following:

Name of Entity	Role of Entity
	 a) Monitor, evaluate and make recommendations on: Policies and practices of organs of state, statutory bodies and functionaries, public bodies or private businesses, to promote gender equality. Any existing law including indigenous law and practices Government's compliance with international conventions with respect to gender equality.
	 b) Propose/recommend on: New law that may impact on gender equality or the status of women.
	 c) Develop, conduct or manage Educational strategies and programmes that foster understanding about gender equality and the role of the CGE.
	 d) Investigate and resolve conflicts On gender matters and complaints through mediation, conciliation and negotiation or referral to other institutions.
	 e) Liaise and interact With institutions, bodies or authorities with similar objectives to the Commission. With any organisation which actively promotes gender equality and other sectors of civil society to further the objectives of the Commission.
	f) Prepare and submit reports
	To Parliament on aspects relating to gender equality.
	In addition, the Commission for Gender Equality may:
	 Conduct or order research to be conducted; Consider recommendations, suggestions and request from any source.
	The Commission is publicly funded and is thus subject to the reporting requirements of the Public Finance Management Act (Act No 1, 1999). The obligations of the PFMA include an audit by the Auditor General. In line with its Constitutional mandate, the vision of the Commission for Gender Equality remains to strive for

Name of Entity	Role of Entity
	"a society free from all forms of gender oppression and inequality", while its mission includes to "advance, promote, protect, monitor and evaluate gender equality through undertaking research, public education, policy development, legislative initiatives, effective monitoring and litigation".
	The mandate of the CGE will be realised through the following 3 strategic objectives and sub-strategies:
	Strategic Objective 1 The purpose of Strategic Objective 1 is to advance an enabling legislative environment for gender equality. This will be achieved through the following sub-strategies:
	 Monitor compliance with international and regional treaties and conventions. Evaluate existing and recommend new legislation Investigate, monitor and evaluate organs of state and private sector for gender equality. Strategic Objective 2
	The purpose of Strategic Objective 2 is to promote respect for and protection, development and attainment of gender equality. This will be achieved through the following sub-strategies:
	 Develop, conduct and manage public education and information programmes. Investigate, resolve any disputes or rectify any act or omission to ensure redress on gender discrimination. To liaise and interact with organisations which acts actively and promotes gender equality
	Strategic Objective 3 The purpose of the Strategic Objective 3 is to build and sustain an efficient organisation to effectively promote and protect gender equality. This will be achieved through the following sub-strategies:
	Good governance structure and coordination mechanism.
	 To improve Human resource management and development To improve financial and Supply Chain Management
	• To provide optimal information, communication technology (ICT support for the efficient and effective management of the organisation)
	 To develop and implement corporate communication strategy.

2.1 Functions of committee:

Parliamentary committees are mandated to:

- Monitor the financial and non-financial performance of government departments and their entities to ensure that national objectives are met.
- Process and pass legislation.
- Facilitate public participation in Parliament relating to issues of oversight and legislation.

2.2 Method of work of the committee (if committee adopted a particular method of work e.g. SCOPA.)

The Committee discussed and agreed having considered the legacy report of the former Portfolio Committee on Women, Children and People with Disabilities of the 4th Parliament and engagement with various stakeholders at a strategic planning session that "Women and the Economy" would be the Committee's overarching theme for the 5th Parliament.

By addressing women in the economy and matters related there with, in inadvertently would deal with key contributing factors that render women vulnerable to violence and poverty.

Cross-cutting issues that would be monitored and evaluated in relation the Departments listed below include:

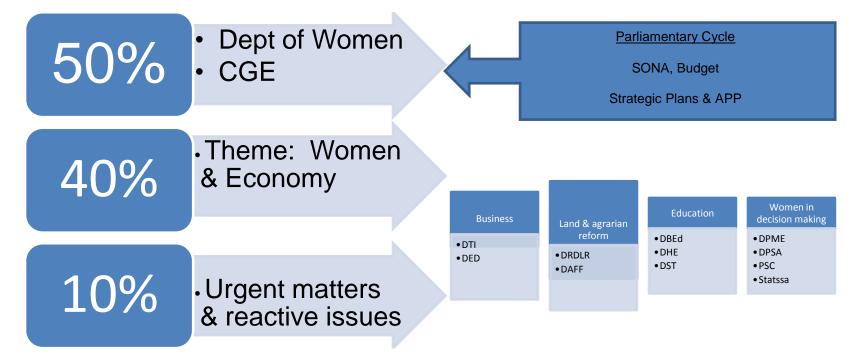
- Gender equality how is gender equality promoted, how is gender discrimination dealt with
- Addressing patriarchal attitudes
- Employment Equity number of women in workforce, compliance with 2% EE target (number of women with disabilities), number of women in management
- Gender Responsive Budgeting Budget allocated to programmes to benefit women
- Disaggregated data number of female beneficiaries by age province, urban vs rural profile
- Procurement number of women benefitting from state tenders, amount spent
- Gender mainstreaming evaluation of policies and programmes and the extent to which these are gender responsive, how is gender mainstreaming promoted
- Gender Focal Points location, level of appointment

THEMATIC APPROACH TO COMMITTEE WORK

The Committee's oversight and legislative work was sub-divided into five categories in alignment with the Department of Women in the Presidency's themes, namely:

- Women in business Department of Trade and Industry, Department of Small Business Development, Department of Economic Development
- Land and Agrarian Reform Department of Rural Development and Land Reform, Department of Agriculture
- Education and skills development Department of Higher Education, Department of Basic Education, Department of Science and Technology
- Women in decision making Department of Planning, Monitoring and Evaluation, Department of Public Service and Administration, Public Service Commission, Statistics South Africa

Diagram 1: Thematic approach for PC on Women in the Presidency for 5th Parliament



The Committee engaged with the Department of Women in the Presidency & Commission for Gender Equality on annual performance plans, quarterly reports and annual reports. The Committee also engaged with the Department of Police on the Domestic Violence Act. The Committee also engaged with the CGE on papers referred to it for consideration and where relevant report.

2.3 Purpose of the report

The purpose of this legacy report is to provide an account of the Portfolio Committee on Women in the Presidency and the Commission for Gender Equality on work during the 5th Parliament It This report provides an overview of the activities the Committee undertook during the 5th Parliament, the outcome of key activities, as well as any challenges that emerged during the period under review and issues that should be considered for follow up during the 6th Parliament. It concludes with recommendations to strengthen operational and procedural processes to enhance the committee's oversight and legislative roles in future.

3. Key statistics

The table below provides an overview of the number of meetings held, legislation and international agreements processed and the number of oversight trips and study tours undertaken by the committee, as well as any statutory appointments the committee made, during the 5th Parliament:

Activity	2014/15	2015/16	2016/17	2017/18	2018/19	Total
Meetings held	13	27	18	16	14	88
Legislation processed	N/A	N/A	N/A	N/A		
Oversight trips undertaken	1	2	N/A	2		5
Study tours undertaken	0	0	0	0	0	0
International agreements processed	N/A	N/A	N/A	N/A	N/A	
Statutory appointments made	N/A	N/A	N/A	N/A	N/A	

Table 1: Activities – PC on Women

Activity	2014/15	2015/16	2016/17	2017/18	2018/19	Total
Interventions considered	N/A	N/A	N/A	N/A	N/A	
Petitions considered	N/A	N/A	N/A	N/A	N/A	

4. Stakeholders:

None

5. Briefings and/or public hearings

5.1 Critical issues:

In reflecting on the work the Committee undertook during the 5th Parliament, herewith key issues that emerged.

5.1.1. For the Department of Women in the Presidency:

- The Committee outlined in detail in all its Budget Review and Recommendations Reports the importance of conducting astute oversight of the Department as most of the recommendations have been longstanding with poor implementation. Oversight of the Department of Women in the Presidency would be enhanced through monthly engagements and more frequent briefings that include the Auditor General of South Africa (AGSA) and the Department's Internal Audit and Risk Committee.
- Despite numerous warnings by the Committee, the Department did not adhere to its recommendations in instances where deliverables have not been forthcoming. More stringent action is required.
- The Department had most of its policy documents in draft form of 5 years and had yet to present the final version to the Committee for consideration for e.g. the draft Sanitary Dignity Framework, the Monitoring and Evaluation Framework, the Gender Responsive Budgeting Framework, Gender Focal Points, Women Financial Inclusion Framework and the outcome of the work focussed on the Nine Point Plan.
- Gender-based violence remained a key concern for the Committee but it was unclear exactly what the Department had
 contributed to addressing this issue in a coherent, effective and efficient manner. It was also unclear to the Committee what the
 Department had contributed to the proposed plan to deal with GBV which entailed evaluating the Integrated Programme of Action
 on Violence Against Women and Children. To this end, the outcomes of the National Dialogues should be scrutinised to
 determine its value add as the Department's premise was that the dialogues would be used as a basis to deal with GBV.

5.1.2 For the Commission for Gender Equality (CGE):

- The Committee should follow-up on matters related to gender transformation with institutions of higher learning as per the CGE's hearings with various universities.
- The Committee should continue to monitor and follow-up on the extent to which the recommendations made to mining companies that the CGE assessed are implemented. To this end, the Committee should arrange a conferral meeting with the Portfolio Committee on Mineral Resources to engage with the Department of Mineral Resources.

5.2 Challenges:

The following key challenges have emerged based on operational matters of the Committee as well as substantive matters identified during oversight.

5.2.1 Operational matters

- Changes to Parliamentary programme impacts directly on Committee programme resulting in postponement of meetings and objectives for a term not met.
- Unavailability of the Department of Women in the Presidency to brief the Committee.
- Late issuing of documentation by the Department of Women in the Presidency resulting in inadequate time of the Committee to engage with the information prior to the briefing.
- On the Committee's oversight with the PC on Rural Development and Land Reform, the Committee chairperson, Member and staff member travelled in a vehicle that had a tyre burst this occurred at night. The issue was brought to the attention of management in terms of Committee safety during oversight visits.

5.2.2 Substantive matters

- The Department of Women in the Presidency tabled a revised APP for 2016/17 a month short of the end of the financial year. This had direct implications for the oversight by the Committee over the Department as targets were discarded, changed and merged. The Annual Report of the Department thus focussed on two APP's posing challenges for evaluation. The Committee had warned the Department in the previous financial year to desist from changing its APP at the end of the financial a month before submitting a new APP for the following financial year. The Department had previously submitted a revised APP in 2015/16 as well.
- The Committee found a disjuncture between what the Department had reported to the Committee during its quarterly briefings versus what the findings of the Auditor General of South Africa were and that of the Internal Audit and Risk Committee.

Gender Mainstreaming

Based on engagement with various government departments and or entities during oversight, it is quite evident the slow pace of progress with regards to gender mainstreaming least of all gender responsive budgeting. Moreover, even though progress has been made more needs to be done in terms of women and SMS levels particularly in certain sectors which are male dominated. Notwithstanding that, the oversight visits and engagement with the Office on the Status of Women situated in the Office of the Premier has indicated that certain provincial departments are performing poorly in terms of number of women in senior management positions. The achievement of the 2% target for the employment of persons with disabilities has also been found to be dismal. Gender Focal Points within Government departments are not having the desired impact due to their limitations in terms of roles and responsibilities – the lack of decision making powers on account of the position renders them to largely HR related matters and awareness campaigns at set times of the year only.

Gender-based Violence (GBV)

- The Committee was alarmed having engaged with the Department of Basic Education in February 2017 to be informed that the Department indicated it had no access to the Sexual Offences Register. Given the number of cases related to abuse of children by educators and staff working it in schools the Committee raised it as a major concern. The Committee was reassured by the Department of Basic Education that was developing a draft policy to deal with the matter.
- The Commission for Gender Equality has reiterated based on its research reports, cases referred and legal clinics gender based violence requires more urgent. A lack of an overarching plan to deal with GBV in an integrated manner that involves government and civil society is urgently needed.

5.3 Issues for follow-up:

In reflecting on the Committee's key areas for future work and based on its Strategic Plan, the following should be considered in preparing for 6th Parliament:

The new Committee should consider the following:

5.3.1 Outstanding matters – Strategic Plan

• Even though the Committee inadvertently dealt with all of the thematic areas as per its Strategic Plan during the 6th Parliament, there are a few departments such as the Department of Science and Technology, Department of Trade and Industry and the Department of Small Business Development in which the Committee had not had ample time to engage with. Furthermore, follow-up of issues and recommendations of those Departments and entities the Committee had engaged with over the 5 years.

• The Committee had initial engagements with the Department of Trade and Industry, Economic Development and the Department of Small Business Development at the start of the 5th Parliament but it would be important to follow-up with these departments for further engagement as we enter the end of the MTSF cycle to assess how far government has come in promoting women in the economy and to determine progress insofar as women entrepreneurs are concerned. Not only would the Committee need to examine the number of women that benefitted from programmes offered by the aforementioned departments but also assess the funding disbursed in this period. This will be particularly useful, as the Department of Women in the Presidency has one of its key deliverables related to the evaluating Government's Nine Point Plan from a gendered perspective. Hence the findings from the work of the Department can be used as a basis for engaging with these departments.

5.3.2 Follow-up issues pertaining to the Department of Woman in the Presidency

- The Committee should engage with the Department on the draft Sanitary Dignity Framework, the Monitoring and Evaluation Framework, the Gender Responsive Budgeting Framework, Gender Focal Points, Women Financial Inclusion Framework and the outcome of the work focussed on the Nine Point Plan. In addition, the Committee should engage the Department on the proposed plan to deal with GBV having evaluated the Integrated Programme of Action on Violence Against Women and Children. To this end, the outcomes of the National Dialogues should be scrutinised to determine its value add.
- The Committee should engage the Department on the proposed plan to deal with GBV having evaluated the Integrated Programme of Action on Violence Against Women and Children. To this end, the outcomes of the National Dialogues should be scrutinised to determine its value add.
- The Committee should continue its oversight of the Department and the CGE as per the 2017 BRRR.

5.3.3 Follow-up issues from oversight visits and engagements with other Departments.

- The Committee should follow-up on the recommendations made having engaged with various departments/entities during briefings and on oversight visits.
- The Committee should assess women at SMS level across government departments as oversight visits have revealed that certain provincial departments are performing poorly in this regard.
- The Committee should follow-up on recommendations made as per its oversight reports and engagements with departments during briefing meetings.
- The Committee should engage with the Department of Mineral Resources and had follow-up meetings with the Department of Trade and Industry, Economic Development and Small Business on the economic empowerment of women.

5.3.4 Follow up issues regarding the CGE

- The Committee should follow-up on matters related to gender transformation with institutions of higher learning as per the CGE's hearings with various universities.
- The Committee should continue to monitor and follow-up on the extent to which the recommendations made to mining companies that the CGE assessed are implemented. To this end, the Committee should arrange a conferral meeting with the Portfolio Committee on Mineral Resources to engage with the Department of Mineral Resources.

5.3.5 General matters:

- That documents should be submitted on time to ensure effective engagements with Department and Commission for Gender Equality and other Departments
- Conferral with other Parliamentary Committee especially on legislation that affects issues related to women and gender.
- The Committee has proposed a study tour to Canada in 2018. Preparations should be made to look into visiting Canada at the end of March 2018.
- The Committee should follow-up on the Joint Parliamentary Summit on GBV and Violent Crime.

6. Legislation

The Committee did not process legislation for the period under review.

7. Oversight trips undertaken

The following oversight trips were undertaken:

Table 2: Oversights visits

Date	Area Visited	Objective	Recommendations	Responses to	Follow-up	Status of
		-		Recommendations	Issues	Report

24 – 28 Nov 2014 (Joint	Gauteng and KwaZulu-	PC on Women in the Presidency:	No responses received	Ongoing matters for consideration	
(Joint oversight visit with Multi-Party Women's Caucus)	KwaZulu- Natal	 a) To assess the CGE's management and infrastructure of the provincial offices. b) To assess how matters related to complaints from civil society are dealt with at the provincial offices c) To assess the programmes of the CGE within the respective provinces. d) To attend the launch of the 16 Days Campaign of 		consideration	
		no violence against women			
		and children.			

Multi-Party Women's	• The Committee	No responses from	The report
Caucus:	recommended that	-	was not
	the CGE consider		adopted
a) Forster relations	implementing a		
between the	specific programme		
National MPWC	(focussed on		
structure and the	changing attitudes		
legislatures.	and addressing		
b) To assess the	negative gender		
progress of	stereotypes) in each		
reaching gender	province (rural and		
equality in relation	urban), monitor the		
to participation of	implementation for		
women in	a year and then		
government.	evaluate the impact		
c) To assess the	hereafter.		
impact of the	• The Commission		
current legislative	should consider		
framework on	internal employees		
women.	when filling the		
d) To endorse a	vacancy for supply		
collaborative	chain management		
program of action	as more resources		
for the respective	i.e. training has		
Multi-Party	been used to		
Women's	capacitate internal		
Caucuses.	staff even those on		
	contract.		
	• The Commission		
	should address the		
	issues on interns		
	within the finance		
	department		
	especially this is a		
	critical skill.		
	The Commission		
	should review its		
	funding model and		
	submait it to		
	National Treasury		
	for additional		
	resources which		

20 24 1010	Factors		Neora	No rooponoo roopiyad ta	Ongoing	Not
20 – 24 July 2015 (Joint meeting with PC on Rural Development and Land Reform)	Eastern Cape Province	 To assess the CGE;s management and infrastructure of the Provincial offices To assess how matters related to complaints from civil society are dealt with at the 	The Committee recommended the following: • Facilitation of	No responses received to recommendations	Ongoing matters for consideration	Not adopted
		 provincial offices To meet with the Premier's Offices (Office on Status of Quality of Life of Women, Youth and People with Disabilities to assess their programme. 	 in conjunction with a social facilitator or specialists on mediation and conflict resolution. Finalisation of the process to constitute a formal 			
			Zikhali			
			The Committee recommended the following:			
			 17 The DRDLR to assist the farmers with acquisition of a 			

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14 – 18 Sept		To observe the current	•	To assess the	No responses received	Ongoing	Not
2015 (Joint	Province	policy discussions on		consultation		matters for	adopted
meeting with		administration of		processes in		consideration	
PC on Mineral		communal land and		terms of relevant			
Resources		competing interest in		legislation,			
and Rural		relating to structures of		including but not			
Development)		governance and land		limited to, Interim			
		use as well as		Protection of			
		women's access to		Informal Land			
		land.		Rights Act and			
				Mineral			
				Resources and			
				Petroleum			
				Development Act.			
				Bevelopment / tet.			
			•	To explore the			
			•	underlying			
				tensions and			
				conflicts relating			
				to operations of mines on			
				communal areas,			
				i.e. traditional			
				communities			
				under the			
				jurisdictional			
				authority of			
				traditional			
				councils.			
			•	To enquire about			
				the socio-			
				economic			
				impacts of			
				interventions on			
				rural women			
				(interventions by			
				Department of			
				Rural			
				Development and Land reform,			
				Land reform,			
				Department of			
				Mineral			
				Pagauraga			

26 – 31	Mpumalanga	The purpose of the	AGRICULTURE	No response received	Ongoing	Adopted
March 2017	Province	joint oversight visit was			matters for	on 6 Sept
	(Joint	to oversee:	Having interacted with		consideration	2017
	oversight		the Mpumalanga			
	visit with the	a) The	Department of			
	PC on	implementation of	Agriculture, Rural			
	Agriculture,	concurrent	Development, Land and			
	Forestry and	activities and/or	Environmental Affairs			
	Fisheries	cross-cutting	(DARDLEA) including			
	and Multi-	policy issues by	the MEC, and the			
	Party	the Departments	Department of			
	Women's	of Agriculture,	Agriculture, Forestry and			
	Caucus)	Forestry and	Fisheries (DAFF), the			
	,	Fisheries, Women	Committees made the			
		in the Presidency	following			
		and the	recommendations to			
		Commission for	DAFF and DARDLEA:			
		Gender Equality				
		(CGE);				
		b) Progress	During			
		regarding the	During each			
		development of	2017/18 Quarterly			
		Agri-Parks and	Report briefing that			
		implementation of	DAFF will have with			
		Agri-Park linked	Parliament, it should			
		projects;	provide feedback on			
		c) The	issues that were raised			
		implementation of	during the visit and			
		the Agricultural	progress in addressing			
		Policy Action Plan	these for all the projects			
		(APAP) through	that have been visited			
		the development	by the Committees			
		of commodity	during the oversight visit			
		value chains;	to Mpumalanga.			
		d) Implementation of	to mpamalariga.			
		the Fetsa Tlala				
		food production				
		initiative and	DAFF should provide			
		support that is	feedback on the			
		given to	establishment of the			
		smallholder and	Border Management			
		subsistence	Agency and the			
		producers to	refurbishment of the			

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10 -15		The purpose of the	The implementation of	Department of	Ongoing	
September	Province	joint oversight visit	concurrent activities	Agriculture, Forestry	matters for	
2017 (Joint		is to oversee the	and/or cross-cutting	and Fisheries (DAFF)	consideration	
visit with the		implementation of	policy issues by the	and the North West		
PC on		the concurrent	Departments of	Department of Rural,		
Agriculture,		activities and or	Agriculture, Forestry and	Environment and		
Forestry and		cross-cutting	Fisheries, Women in the	Agricultural		
Fisheries)		policy issues by	Presidency and the	Development (READ)		
		the two	Commission for Gender			
		Government	Equality (CGE);			
		Departments,	Progress regarding the	The provincial		
		namely	development of Agri-	department of READ		
		Agriculture,	Parks and	should submit to		
		Forestry and	implementation of Agri-	Parliament by the end of		
		Fisheries and	Park linked projects;	November 2017, a		
		Women in the	The implementation of	comprehensive written		
		Presidency in North West	the Agricultural Policy Action Plan (APAP)	report of interventions on		
			· · · · · · · · · · · · · · · · · · ·	all outstanding issues		
			through the	with a time-framed Action		
		focus of the oversight will be	development of commodity value chains;	Plan to address the		
		on the progress	Implementation of the	challenges that have		
		regarding the	Fetsa Tlala food	been observed and other		
		development of	production initiative and	issues that were		
		Agri-Parks and	support that is given to	highlighted by the		
		implementation of	smallholder and	delegation during the		
		Agri-Park linked	subsistence producers	oversight visit including		
		Agii-Faik iirkeu	to enhance food	the use of Agridelight as		
			production at national	a service provider for all		
			and household level	projects. The Action Plan		
			through programmes	should also show how		
			such as the	remedial actions are		
			Comprehensive	linked with APAP/RAAVC		
			Agriculture Support	and the MTSF. The		
			Programme (CASP) and	report has since been		
			llima/letsema;	submitted.		
			Aquaculture			
			development; and			
			Support provided to	READ should submit to		
			smallfolder	Parliament by the end of		
			producers and to	June 2018, the list of the		
			women's projects.	50 black farmers that will		
				be commercialised: and		

8. Study tours undertaken

The Committee has not undertaken any study tour during the period under review.

9. International Agreements:

The Committee has not considered any international agreements that was referred to it for consideration and report. However, it was briefed by the Department of Women in the Presidency on the 5^{th} Periodic Report on the implementation of the Convention on the Elimination of All Forms of Discrimination against Women 2009 – 2014 (CEDAW) on 24 May 2016. The Committee had urged the Department to submit the report on time to the CEDAW Committee.

10. Statutory appointments

The Committee has not processed statutory appointments. The filling of vacancies for the CGE was dealt with by an ad hoc committee.

11. Interventions

The Committee did not deal with any interventions.

12. Petitions

There were no petitions referred to the Committee.

13. Obligations conferred on committee by legislation:

The Committee has not considered any legislation for the period under review.

14. Summary of outstanding issues relating to the department/entities that the committee has been grappling with

The following key issues are outstanding from the committee's activities during the 5th Parliament:

Responsibility	Issue(s)
Department of Women in	 Consideration of the Monitoring and Evaluation Policy Framework
the Presidency	 Consideration of the Gender Responsive Budgeting Framework
	 Consideration of the Draft Gender Mainstreaming Policy Framework.
	 Consideration of the Women's Inclusion Framework
	 Consideration of the draft Sanitary Dignity Framework
	 Consideration of outstanding forensic reports.
	 Monitoring and evaluation of concluding observations from CEDAW committee.
Commission for Gender	 Consideration of outstanding papers that were referred to the Committee by the CGE.
Equality	• Follow-up of key matters arising from papers dealt with e.g. GBV in institutions of higher learning,
	transformation in institutions of high learning, SAPS, justice etc.
	 Follow-up of appointments of CGE Commissioners.
	• Follow-up of Maiden Bursary report insofar progress with municipality implementing the CGE's
	recommendations.
	 Other key issues related to decriminalisation of sex work, child marriages.
	 Funding model for the CGE should be over-hauled as CGE inadequately funded.

15. Other matters referred by the Speaker/Chairperson

The following other matters were referred to the committee and no report were produced because these reports were referred for consideration only. The Committee has not considered the Report on High Level Panel on the assessment of key legislation and the acceleration of fundamental change due to unavailability of authors who wrote on chapters dealing with issues related to women.

Date of referral	Expected report date	Content of referral	Status of Report
	For consideration	• 57 th Session of the Commission on	No report tabled as this was not
		Status of Women in New York from 4 –	required. Minutes of meeting for 21 Aril
		15 March 2013.	2015 stipulated that the CGE was

Date of referral	Expected report date	Content of referral	Status of Report
2016	For consideration	 Current Programmes to Combat Gender Based Violence) 2015. Also referred to PC on Justice and Correctional Services for consideration. Ship without a Captain (Assessing Departmental Responses to CGE on the Victims Charter: Departments: Social Development, Health & Correctional Services): 2015. Also referred to PC on Social Development & PC on Justice and Correctional Services for considerations. Beyond the numbers (Mainstreaming in the Public Service):2014 Fighting the fight without fire-assessing the work of Police Stations in combating violence against women – 2016. Also referred to PC on Police for consideration and report South Africa's 5th Periodic Report on the Implementation of the Convention on the Elimination of All Forms of Discrimination against Women for 2009 – 14. 	 on 28 June 2017 on Struggling to meet the ends of Justice: Assessing Departmental Responses to CGE findings on the Victims Charter Report 2016 (Department of Justice, NPA & SAPS). Painting over Old Cracks (assessing Current Programmes to Combat Gender Based Violence):2015. Ship without a Captain (Assessing Departmental Responses to CGE on the Victims Charter: Departments: Social Development, Health & Correctional Service):2015. The Committee resolved that: The Committee resolved that: The Committee should arrange a summit on GBV with relevant stakeholders and Departments and this should include the Office Deputy President and DPME. The Committee should pose written questions for reply to the Deputy President in the National Assembly House sitting with regards to the status of National Council on Gender Based Violence (NCGBV). The Commission should provide

Date of referral	Expected report date	Content of referral	Status of Report
			 the names of the officials who refused to cooperate with the Commission in its research studies. The Commission should provide to the Committee all recommendations noted in reports dating back to 2012 and indicate which departments are implementing and not implementing its recommendations. Joint meeting with PC on Police on 22 June 2017. Outcome: SAPS to report back on why 6 stations refused to participate in research study Outstanding info to be sent by SAPS & CPS to committees Follow up Summit in 3rd week in
7 July 2016	None stipulated For consideration	 uThukela District Municipality maiden investigative report (June 2016) 	August The Committee held a conferral meeting with the PC on Cooperative Governance and Traditional Affairs on 25 October 2016 on the report. The Committee resolved that: • CGE and Municipality should programme should launch an awareness programme to raise

Date of referral	Expected report date	Content of referral	Status of Report
			 awareness on rights of people as contained in the Constitution especially gender equality rights. The Committees resolved that further and broader discussion should be held on the issue of cultural values and the Constitution of the country. The Committee also agreed that Parliament should review legislation that have been passed to avoid unintended consequences and to ensure that these laws are not anti - human rights laws and that these laws should be reviewed to assist the Commission to perform their work. The Committee encouraged the discussions between the CGE and the municipality on the report.
	None stipulated Report for noting	 CGE Report: 58th and 59th sessions of the African Commission on Human and People's Rights (ACHPR) held in Banjul, Gambia in 2016 	To be considered
1 March 2017	None stipulated	 CGE's report of the South African Human Rights Commission on National Investigative Hearings into Safety and Security Challenges in Farming Communities 	To be considered
31 March 2017	For consideration	 Investigative report on employment equity hearings 2016/17. Also referred to PC on Labour 	To be considered

Date of referral	Expected report date	Content of referral	Status of Report
		 Commission for Gender Equality: Gender Transformation at Institutions of Higher Learning for 2015-2016. Also referred to PC on Higher Education and Training 	
31 March 2017	None stipulated For consideration	 South African Human Rights Commission Report on the Global Goals for Every Child: Progress and Disparities among Children in South Africa. 	To be considered
14 June 2017	For consideration and report – no date stipulated	 Beyond the Numbers (Mainstreaming Gender in the Public Service): 2014. Giving with One Hand, Taking with Other_ Women's Representation in South Africa's 2016 Municipal Elections. Also referred to PC CoGTA, PC Home Affairs and PC on Labour for consideration and report Struggling to meet the ends of Justice: Assessing the Departmental Responses to CGE findings on the Victims Charter (Department of Justice, NPA & SAPS): Report 2016. Also referred to PC on Justice and Correctional Services & PC on Police for consideration and report. 	 The Committee was briefed by the CGE on Struggling to meet the ends of Justice: Assessing Departmental Responses to CGE findings on the Victims Charter Report 2016 (Department of Justice, NPA & SAPS). Painting over Old Cracks (assessing Current Programmes to Combat Gender Based Violence):2015. Ship without a Captain (Assessing Departmental Responses to CGE on the Victims Charter: Departments: Social Development, Health & Correctional Service):2015.
15 June 2017	No date stipulated For consideration	 Fighting Fire without Fire Assessing the work of Police stations in combating violence against Women: Report 2016. Also referred to PC on Police 	On 28 June 2017 and resolved that: a) The Committee should arrange a

Date of referral	Expected report date	Content of referral	Status of Report
		 Systematic Investigation into mining: Report 2017. Also referred to PC on Mineral Resources for consideration and report Talking the Talk, not walking the walk - Assessing Gender Mainstreaming in South Africa's Mining Sector: Report 2016. Also referred to PC on Mineral Resources for consideration and report Report from the Commission for the Promotion and Protection of the Rights of Cultural, Religious and Linguistic Communities (CRL Rights Commission) 2017 on hearings on the commercialisation of religion and abuse of people's belief 	 summit on GBV with relevant stakeholders and Departments and this should include the Office Deputy President and DPME. b) The Committee should pose written questions for reply to the Deputy President in the National Assembly House sitting with regards to the status of National Council on Gender Based Violence (NCGBV). c) The Commission should provide the names of the officials who refused to cooperate with the Commission in its research studies. d) The Commission should provide to the Committee all recommendations noted in reports dating back to 2012 and indicate which departments are implementing and not implementing its recommendations. The Committee was briefed by the CGE on 7 November on Systematic investigation into mining report 2016/17 and response to reports by the Department of Mineral Resources. Promoting Gender Equality Underground (women, mining and gender mainstreaming in mining in South Africa)

Date of referral	Expected report date	Content of referral	Status of Report
			 And resolved that: a) The Commission should ensure that women are given appropriate jobs in the mining sector in order to perform their duties. b) The Commission was encouraged to forward questions to the Committee that could be posed for oral or written response to a Minister on gender mainstreaming. c) The Commission should engage the Department of Mineral Resources on the findings and recommendations of the reports. d) The Committee should meet with the Portfolio Committee on Mineral Resources to share the findings and recommendations of the report.
24 January 2017	None stipulated	 Lack of transformation in the Judiciary Investigative Report 2016 and responses to report by the Department of Justice and Correctional Services. Also referred to PC on Justice and Correctional Services 	 The Committee having been briefed by the CGE on 31 October 2017 resolved that: The Commission to subpoen the Minister of Women in the Presidency to report on progress
26 April 2017	None stipulated	 Two Ordinary Session of the African Commission on Human and People's Rights Consolidated Report, 2017. Also 	made by the Department of Women in the Presidency with regards to improving the lives of women.

Date of referral	Expected report date	Content of referral	Status of Report
		referred to PC on Justice and Correctional Services	 The Committee support staff to submit list of issues that the Department of Women in the Presidency to the Committee on Tuesday, 7 November 2017.
19 October 2016	None stipulated	 Employment Equity Hearings on gender transformation in the workplace for 2015/2016 Beyond the numbers (mainstreaming gender in Public Service, 2014 reports and by the Department of Public Service and Administration (DPSA) on responses to recommendations made by the CGE 	 The Committee was briefed by the CGE on 27 February 2018 and resolved that: a) The Commission should consider utilising the mechanisms employed by the AGSA when tracking and evaluating the progress of departments as the information is presented very succinctly. b) DPSA should ensure that departments empower women and employ people with disabilities and that there is engagement on ensuring gender transformation. c) The Committee should engage further with DPSA on gender mainstreaming in the public sector.
18 April 2018	No date stipulated For consideration	 Investigative Report of the Commission for Gender Equality on the well-being of sex workers. Also referred to PC on Justice and Correctional Services & PC on Police 	To be considered
25 May 2018	For consideration – none stipulated	 Transformation in Tertiary Institutions Hearings (University of Free State, Johannesburg and Stellenbosch for 2018/18). Also referred to PC Higher Education and Training 	To be considered

Date of referral	Expected report date	Content of referral	Status of Report
		 Legal Resource Book on Gender Equality Legislation for 2017/18 Progress report on Employment Equity into the Private Sector for 2017/18. Also referred to PC on Labour for consideration and report. Report on Royalty and Women's Empowerment for 2017. Also referred to PC on CoGTA for consideration and report Report on Bold Claims and Small Gains for 2017. Also referred to PC on Mineral Resources for consideration and report Report on Inmates in Sickness and in Health for 2017. Also referred to PC on Justice for consideration and report Country Report on the African Gender Development Index (AGDI) for 2015 	
2 Nov 2018	For consideration	 Policy Brief 17: Focus on Gender in South Africa's Mining Sector Policy Brief 19: Equality for Women in Mining-assessing gender mainstreaming at Impala Platinum & Petra Diamonds Policy Brief 118: Policing violence against women-assessing local police stations interventions Policy Brief 20: Raising issues of mental health care for female inmates in South Africa 	To be considered

Challenges emerging

a) (i) Technical/operational challenges

• Conferral with other Committees is a challenge: The Committee could not hold joint meetings with other Committees due to Committee slot allocated to different Committees and sometimes changes in Parliamentary Programme e.g. changes in sitting of the National Assembly House which would affect Committee meetings.

(b) Issues for follow – up

The 6th Parliament should consider following up on the outstanding reports referred to the Committee as follows: highlighted above.

- i. Giving with One Hand, Taking with Other_ Women's Representation in South Africa's 2016 Municipal Elections
- ii. Legal Resource Book on Gender Equality Legislation for 2017/18
- iii. Progress report on Employment into Private Sector for 2017/18.
- iv. Report on Royalty and Women's Empowerment for 2017
- v. Report on Inmates in Sickness and in Health for 2017.
- vi. Country Report on the African Gender Development Index (AGDI) for 2015
- vii. Policy Brief 17: Focus on Gender in South Africa's Mining Sector
- viii. Policy Brief 19: Equality for Women in Mining-assessing gender mainstreaming at Impala Platinum & Petra Diamonds
- ix. Policy Brief 118: Policing violence against women-assessing local police stations interventions
- x. Policy Brief 20: Raising issues of mental health care for female inmates in South Africa

16. Committee strategic plan

The Committee held a strategic planning session on 3-5 February 2015 in Johannesburg. The purpose of the strategic planning to was to invite relevant Government Departments to brief the committee on some of its key programmes that benefit women as well as engage with chapter 9 institution (namely the Commission for Gender Equality). The discussions assisted the Committee in refining its strategic plan at the time for the remainder of the 5th Parliament.

In light of the above, the Committee invited the following Departments accordingly;

Department of Women in the Presidency briefed the Committee on the following as this would have benefitted the Committee in its strategic planning process:

 Key priorities that have informed the Department in the planning for programmes and initiatives for the next 5 years. The Committee has received the draft strategic plan and annual performance plan of the Department and is aware that the final documents will only be tabled in March 2015. The presentation requested for the Committee's strategic planning is not intended to replace the briefing by the Department after the State of the Nation Address and Budget speech but instead serves to provide background information for the Committee as it plans for the 5th Parliament period.

Commission for Gender Equality (CGE) presented on the following:

- On day 1 (09.30 10:15), provide an overview of all key treaties, covenants, declarations that would directly inform the work of the Committee. The Committee is aware of the pending CEDAW and Beijing +20 reports that it will be dealing with in 2015. As such, the envisaged presentation at the strategic planning for the Committee is not intended to replace the briefings that would follow. Instead the presentation is intended to provide the Committee with information that is pertinent for planning oversight for the 5th Parliament.
- On day 2, (14:00 15:00) a presentation on the priorities which informed the Committee in developing its strategic plan for the next MTEF period.

At the time, the Committee was fully aware that the CGE's strategic plan, annual performance plan and budget had yet to be tabled and presented to the Committee. Hence, the envisaged presentations at the Committee's strategic plan was not intended to replace the aforementioned but instead enhanced the Committee's understanding of what the CGE had prioritised and why as this would inadvertently contribute to the Committee's strategic planning process.

Department of Performance Monitoring and Evaluation to briefed the Committee on the following:

• The National Development Plan and its benefits for women.

The Committee acknowledges the importance of the NDP vision and for this reason deems it critical within its strategic planning process.

Department of Small Business Development to briefed the Committee on the following:

- An overview of the Departments key programmes and policies intended to benefit women.
- Current number of female beneficiaries (per programme, province)
- Budget allocation for the respective programmes

Department of Trade and Industry to briefed the Committee on the following:

- An overview of the Departments key programmes and policies intended to benefit women.
- Current number of female beneficiaries (per programme, province)
- Budget allocation for the respective programmes

Women and the economy was a key focus area for the Committee hence it was deemed important to engage with all key stakeholders in this regard to understand what the status quo was as well as success and challenges.

Business Women's Association of South Africa (BWASA) presented on the following:

- An overview of the organisation structure, programmes and initiatives etc.
- An overview of the South African Women in Leadership Census highlighting key findings that emerged from the study as well as any other studies undertaken
- An overview of the key challenges that inhibit women's participation in the economy.
- Recommendations for enhancing women's meaningful participation in the economy.

The Committee remained committed to enhancing the empowerment of women to participate fully in economic life a key principle for which the BWASA subscribes to. Hence, the Committee deemed it necessary to engage with all key stakeholders in this regard to understand what the key issues are in this regard.

Department of Rural Development and Land Reform briefed the Committee on the following:

- An overview of the Departments key programmes and policies intended to benefit women.
- Current number of female beneficiaries (per programme, province)
- Budget allocation for the respective programmes

Rural development and land reform is a key issue affecting women in South Africa. Hence, the Committee deemed it necessary to engage with all key stakeholders in this regard to understand what the status quo is as well as the successes based on existing programmes as well as gain insight into the challenges.

Department Justice and Correctional Services briefed the Committee on the following:

- An overview of the conviction rates of crimes perpetrated against women.
- An overview of the Departments key programmes and policies intended to assist women within the criminal justice system.
- Measures in place by the Department to deal with challenges experienced by women within the criminal justice system.

Department Police briefed the Committee on the following:

- An overview of the crimes perpetrated against women (disaggregated by age and province).
- An overview of the Departments key programmes and policies intended to assist women within the criminal justice system.
- Measures in place by the Department to deal with challenges experienced by women within the criminal justice system.

Gender-based violence remained an area of concern for the Committee hence, the Committee deemed it necessary to engage with all key stakeholders in this regard to understand what the key issues are in this regard.

For an overview of the Committees activities during the 5th Parliament, refer to Table 1 & 2 above.

17. Master attendance list